



# KDOC Juvenile Services Overview to House Committee on Corrections and Juvenile Justice

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# Presentation Overview

- Kansas Juvenile Justice System Trends
- JCF Trends/Updates
- Update on Council of State Governments (CSG) Recommendations and Strategies to Improve Outcomes
- Update on Technical Assistance from OJJDP – with Crime and Justice Institute (CJI)
  - Update on SB367 Implementation

# Kansas Juvenile Justice System Trends

- Intake and Assessment events reduced by 21% from FY11-FY16
- According to OJA stats, there has been a 27% reduction of juvenile cases filed from FY11-FY16
- JISP average month end population is down 31% from FY11-FY16
- Custody average month end population is down 28% from FY11-FY16
- JCF average month end population is down 31% from FY11-FY16

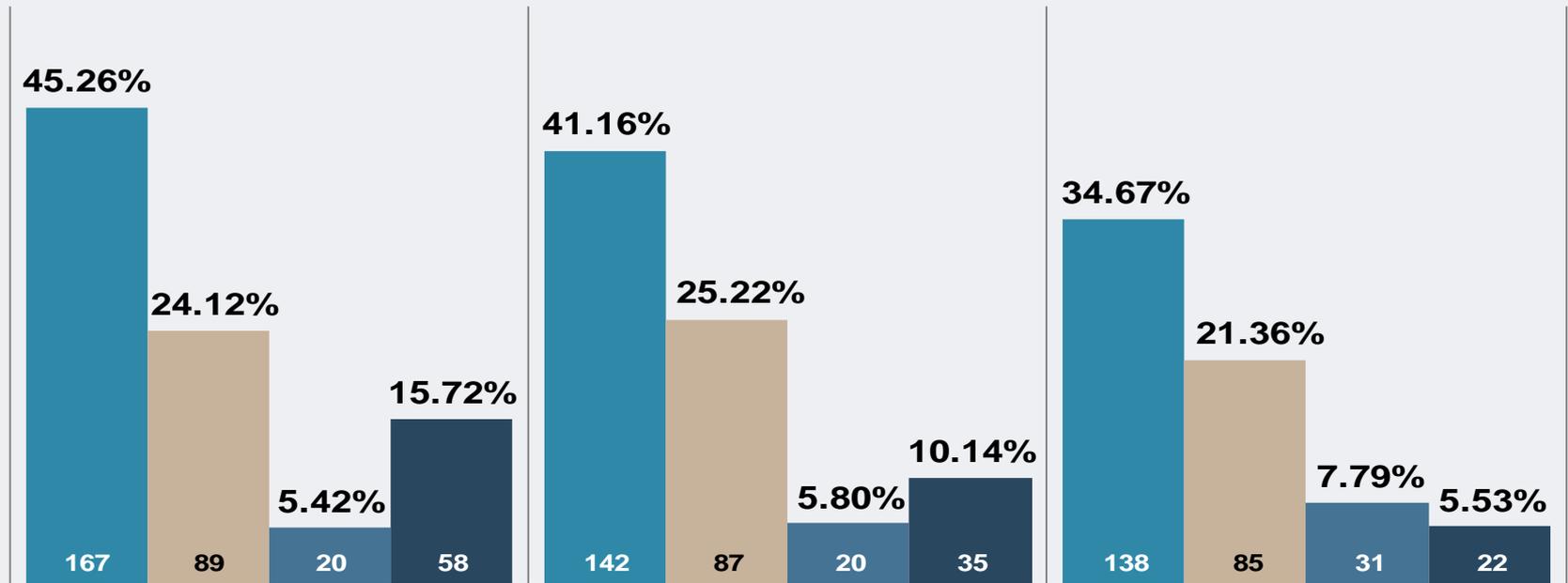
# JCF Trends/Updates

- Programming
  - Sex Offender Assessments and Treatment
  - Aggression Replacement Therapy
  - Substance Abuse Assessments and Treatment – licensed by KDADS
  - CBT – Thinking for a Change
  - Established Family Therapy
  - Re-entry Services
  - Mentoring Services
  - Educational Programming, including Post-Secondary and Vocational
    - From FY12-FY16, despite a 33% population decrease, there was a 310% increase in post-secondary hours earned by JCF youth
- Increase in program completions from FY15 to FY16 (with a decrease in the population in that time period of 15%)
- Both JCFs earned PREA certification with no corrective action

# Juvenile Recidivism

## JUVENILE RECIDIVISM

36 Months | CY 2010 to CY 2012



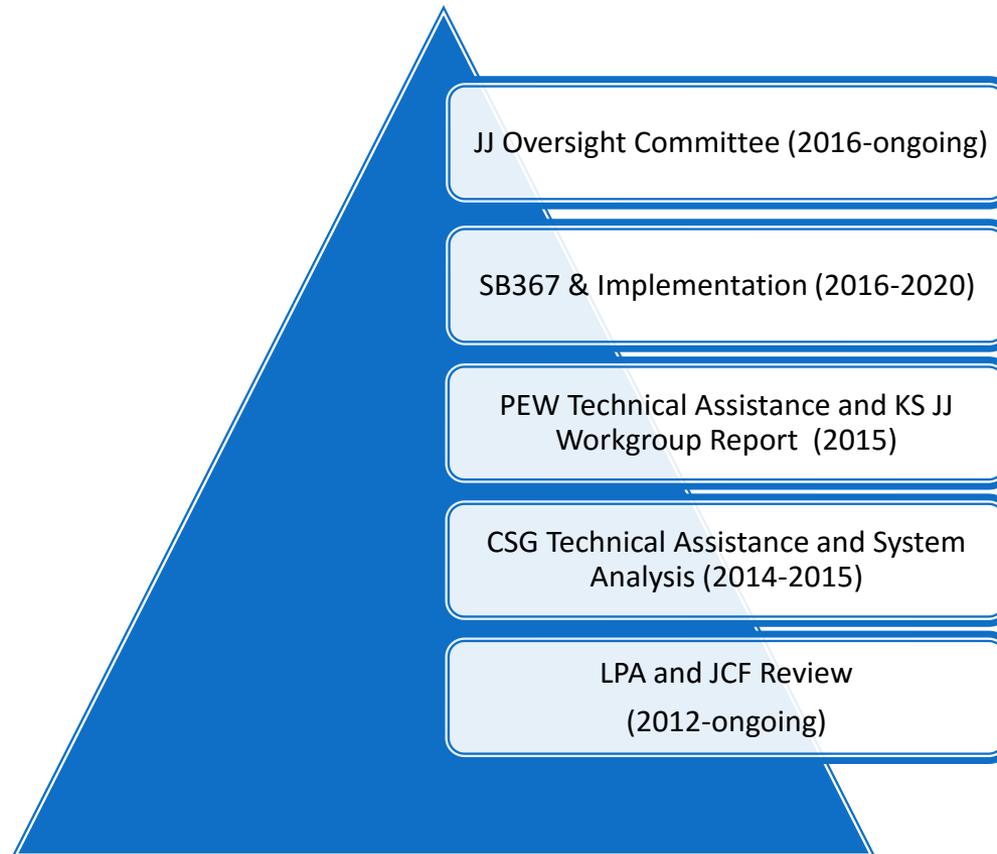
CY 2010 (Total Released: 369) CY 2011 (Total Released: 345) CY 2012 (Total Released: 398)

■ Overall Recidivism ■ Technical Violators ■ New Sentence ■ Adult Returns

# JCF Trends/Updates

- Progress of Closure of LJCF
  - Fewer kids in JCF system-wide than at KJCC in 2011
  - Closure date established for March 3, 2017
  - Last youth at LJCF in mid-January 2017
- Transfer of positions to KJCC or Juvenile Services Division
  - PREA Staffing Ratio Requirement 10/2017
  - Establishment of Regional Training/QA unit

# Multi-Year Juvenile Justice System Review



# CSG Resource and Recommendations

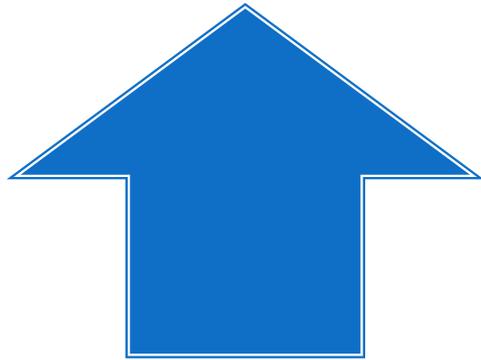
## Core Principles for Improving Youth Outcomes:

- Base supervision, service, and resource allocation decisions on the results of validated risk and need assessment
- Adopt and effectively implement programs and services demonstrated to reduce recidivism and improve other youth outcomes, and use data to evaluate the results and direct system improvements
- Employ a coordinated approach across service systems to address youth's needs
- Tailor system policies, programs, and supervision to reflect the distinct developmental needs of adolescents

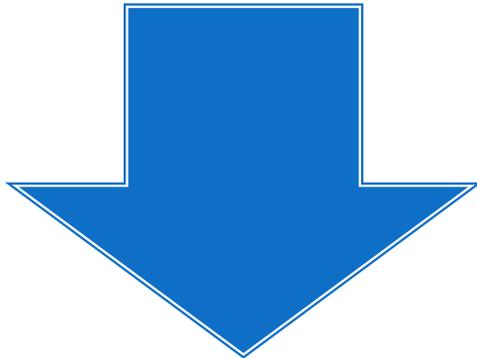
# Update on CSG Recommendations

- Leadership Team conducted systematic review and plan of action for each recommendation
- Examples:
  - New standards for requiring YLS reassessment every 6 months regardless of placement
  - Increased training for Juvenile Community Corrections staff, provider staff and JCF staff – MI, EPICS, Mental Health in Juvenile Justice (MHJJ)
  - Standard issued requiring default releases from JCF to home with process for requesting exceptions
  - Contract expectations for providers modified for FY16 to include training requirements and program components, target population definition. FY17 contract requirements in accord with LOS and discharge decisions.
  - Improvements in Technical Assistance and Quality Assurance (QA) and plan for pilot QA tool usage for JCF and supervision agencies (early 2017)
  - Report Development – (e.g., Risk Level in various system points – ISP, Custody, JCF) Using more data to drive system/policy decisions
  - Review resources for development of additional EBP

# Strategies to Improve Outcomes



Community Evidence-Based Practices



Out of Home Placements

# Strategies to Improve Outcomes EBP Community Investment

## MST Program

- The Wyandotte County pilot site began in September 2013
- Collaboration with multiple community partners
- Structured Decision-Making Matrix developed/applied
- Strong Local Judicial Leadership
- Custody numbers decreased in WY County over 50% from (8/31/13 to 11/30/16)
- Program accepting Johnson County CC youth (12/2015)
  - Custody numbers reduced by roughly 35% from 12/2015-11/30/16
- Program accepting Johnson County CS youth (fall 2016)

# Functional Family Therapy Pilot Next EBP Reinvestment

- 2015 Legislature allocated \$500K for expansion of evidence-based programs.
- Functional Family Therapy (FFT) is an outcome-driven prevention/intervention program for youths and their families ages 11-18.
- Targets youth who are at risk for and/or presenting with delinquency, violence, substance abuse, conduct disorder, oppositional defiant disorder, or disruptive behavior disorder.
- Initial services provided in 7 judicial districts in Southeast Kansas.
- MOUs developed with each JD outlining joint commitment to reduce custody placements by 20% or more.
- Started services in February 2016
- Services expanded into 4 additional judicial districts in fall of 2016

# PEW Technical Assistance

## Selection of Kansas by PEW for Intensive Technical Assistance

- Establishment of Kansas Juvenile Justice Workgroup (17 members)
- Complete system review of juvenile justice continuum (including KDOC's portion) began in June 2015

Inter-branch, bipartisan support for application

6<sup>th</sup> State to receive TA from PEW

- Georgia, Hawaii, Kentucky, South Dakota, West Virginia

Other States Have Similar Issues as Kansas

- Outcomes (e.g., recidivism) unknown or high
- Heavy reliance on out-of-home placement
- JJ system out-of-step with research (LOS, low-level/low-risk youth in deep end placements)

# Juvenile Justice Workgroup

## Final Report Highlights of Findings:

- The Kansas Juvenile Justice system has not kept pace with crime reduction
- Lower level offenders make up a greater share of the out-of-home population
- Bed costs are high
- Evidence Based services in the community are scarce
- Lack of standardization leads to disparate outcomes
- Information sharing needs to improve
- Out-of-home placements and longer lengths of stay don't reduce reoffending for most youth

# Juvenile Justice Workgroup Legislative Recommendations

## Final Report - 40 Recommendations – Basis for SB367

### Prevent deeper juvenile justice system involvement

- Provide swift, appropriate responses to youth behavior
- Target use of pre-adjudication detention for higher-level youth

### Protect public safety by focusing system resources

- Focus residential beds on youth who pose the greatest public safety risk
- Hold youth accountable through stronger community supervision

### Sustain effective practices through oversight and reinvestment

- Reinvest in evidence-based community alternatives to reduce reoffending and improve outcomes
- Ensure juvenile justice professionals receive effective training
- Incentivize better system performance through oversight and data collection

# SB367 Implementation Progress

- The State of Kansas was awarded technical assistance from OJJDP for implementation – partnership with Crime and Justice Institute (CJI)
- Technical Assistance Priorities
  - Diversion – Intermediate Intervention Program (IIP)
  - Graduated Responses/Earned Discharge
  - Risk Assessment Implementation
  - Training Support and Sustainability
  - Performance Measures/Data Collection

# SB367 Implementation Progress - Training

Trainings for various topics across the state to include:

- Overview of SB367

- Principles of Effective Interventions

- Cognitive Interaction Skills

- Graduated Responses

- Risk Assessment Implementation

- Program Model Fidelity

- Case Management

Multi-year plan that includes sustainability plan (Train the Trainers)

# SB367 Implementation Progress - Oversight

19 member committee with statutory duties to:

- Guide and evaluate implementation of changes in JJ law
- Define performance measures and recidivism
- Approve a plan by CS and KDOC instituting a uniform process for collecting and reviewing performance measures and recidivism, costs and outcomes for programs
- Ensure system integration and accountability
- Monitor fidelity of implementation efforts (programs and training)
- Calculate state expenditure savings from reductions in OOHP to recommend to Governor and Legislature for reinvestment

# SB367 Implementation Progress - Oversight

- First meeting of oversight committee held
  - Presentation to the Committee by CJI covering
    - Research Leading to SB367
      - Kansas Data and “What Works” with Juvenile Population
    - Overview of Principles of Effective Intervention
      - Risk, Need, Responsivity and Fidelity Principles
    - Effective Implementation – multi-year process
  - Chair and Vice Chair Selected
- Formation of inter-branch committees to make recommendations on graduated responses, cut-off scores and immediate intervention programs (IIP)
  - Some delays in finalizing these processes for implementation

# SB367 Implementation Progress – Community Evidence-Based Programs

## Increase in Community-Based Programming:

- 2016 Legislature re-allocated \$2M for expansion of evidence-based programs
- Statewide Functional Family Therapy (FFT)
  - Contract awards finalized December 2016
  - Statewide services to commence by February 2017
- Sex offender assessment and community-based treatment began July 2016 (statewide)
- Aggression Replacement Training (ART) plan developed for community implementation
- Cognitive Based Therapies (CBT) plan being developed for community implementation

# SB367 Implementation Progress – Community Evidence-Based Programs

All current programs include ability to access by Court Services for offenders who meet the program criteria.

The plans for ART/CBT will address plans for similar inclusion and all programs do/will include quality assurance component

## Additional Resources

- Youth Advocate Program (YAP) in some communities has begun
- Kansas Advisory Group (KAG) investment \$1M to detention alternatives and DMC to support SB367 implementation

# SB367 Implementation Progress - Quality

## Increased Quality Assurance

Investment in hiring regional and specialized staff

- Training
- Quality Assurance (monitoring programs, adherence to program fidelity and target population, interrater reliability)
  - Will also provide QA to JCF programs
- Coaching and feedback provision – skill development
- Program outcome tracking